

UNITED STATES DISTRICT COURT
WESTERN DISTRICT OF WASHINGTON
AT TACOMA

MERT CELEBISOY,

Petitioner,

V.

KAREN BRUNSON,

Respondent.

No. C08-5739 FDB/KLS

REPORT AND RECOMMENDATION

This case has been referred to United States Magistrate Judge Karen L. Strombom pursuant to Title 28 U.S.C. § 636 (b) (1) and Local MJR 3 and 4. Petitioner Mert Celebisoy filed a 28 U.S.C. § 2254 habeas corpus petition related to his 2004 conviction for first-degree murder. Dkt. 5. Respondent filed an Answer (Dkt. 12) and submitted relevant portions of the state court record. Dkt. 13.

Having carefully considered the parties' filings and the record relevant to the grounds raised in the petition, it is recommended that Mr. Celebisoy's habeas petition be denied and this action dismissed.

I. STATEMENT OF THE CASE

Mr. Celebiosy is in state custody and is incarcerated at the Clallam Bay Corrections Center. A jury convicted him in 2004 of first-degree murder. Dkt. 13, Exh. 1. The court sentenced him to 344 months of incarceration. Id., p. 4.

A. Factual Background

The Court of Appeals summarized the facts of Mr. Celebisoy's crime and the trial proceedings as follows:

I. MURDER AND MAYHEM

On July 17, 2003, on his rural Thurston County property, Jay Barrett discovered a human leg lying on a trail and other skeletal remains in two disinterred shallow graves; he called the police. Police found two legs, a left arm, a partial shoulder, and a torso, with five stab wounds to the back, of a dismembered, decomposing body. The arm and partial shoulder were in a garbage bag. The right arm and head were missing.

That same day, while cleaning out his Olympia home's attic, Barrett's friend Charlie Cortelyou discovered a pile of foul-smelling garbage bags. With the assistance of his wife, Jessica Huntting, Cortelyou put the bags into the garbage bin. After Barrett told them about finding human remains on his property, Huntting contacted the police about the garbage bags from their attic. When police inspected the attic debris, they found blood-covered floor mats, a trunk liner, clothing, a spare tire cover, and insurance card for Felix D'Allesandro with a description of a 1994 Toyota, and a notebook containing D'Allesandro's name.

Both Barrett and Cortelyou gave Mert Celebisoy's name to police. Celebisoy had lived for a time at the Cortelyou residence, and Cortelyou had obtained a job for Celebisoy on the Barrett property. Cortelyou had moved away, but when he returned to his vacant home and unexpectedly discovered Celebisoy at the residence, he demanded Celebisoy's key. When Celebisoy did not return the key, Cortelyou changed the locks and subsequently discovered the foul-smelling garbage bags in the attic.

Believing that they had identified D'Allesandro as a possible homicide victim, police went to his address. There, police found the Toyota described on the insurance card in the Cortelyou's attic debris. Speaking with D'Allesandro's father, Detective Haller learned that D'Allesandro was alive and at home.

1 D'Allesandro appeared and told police that his father owned the Toyota but that
2 he drove it.

3 When Detective Haller asked D'Allesandro if he had ever loaned the
4 Toyota to anyone, D'Allesandro replied that he was the only driver and he had not
5 loaned it to anyone. Haller told D'Allesandro that he wanted to look in the car's
6 trunk. D'Allesandro asked, "Why?" and D'Allesandro's father directed
D'Allesandro to retrieve the car keys. When D'Allesandro opened the trunk,
Haller observed it was clean and empty, with no spare tire cover and an ill-fitting
floor covering that appeared to have been freshly cut.

7 Detective Haller told D'Allesandro and his parents that he was
8 investigating a homicide and that bloodstained items had been found with
9 D'Allesandro's insurance card. When Haller again asked D'Allesandro whether
10 he had loaned his car to anyone, D'Allesandro replied that a month before he had
11 loaned the car to Celebisoy, who had failed to return it when he was supposed to.
When Haller reminded D'Allesandro that he was conducting a homicide
investigation in which it appeared the Toyota was involved, D'Allesandro replied
that "there was more to be told."

12 D'Allesandro then admitted having driven the Toyota when Celebisoy
13 killed a man named "Dave" during a meeting about drugs; D'Allesandro also
14 gave a tape recorded statement in his parents' presence at their home, during
which Detective Haller told D'Allesandro he was not under arrest.

15 D'Allesandro's parents signed a consent form, authorizing Haller to take
16 the Toyota into evidence. Haller took possession of the Toyota. Detectives then
17 went to arrest Celebisoy, about whom Haller was already aware from information
Barrett and Cortelyou had previously provided.

18 Detective Bergt interviewed Celebisoy in custody. Celebisoy related an
19 account of events similar to D'Allesandro's but claimed D'Allesandro had done
the killing and that he had only helped dispose of the body afterwards.

20
21 II. PROCEDURE

22 The State charged Celebisoy and D'Alessandro, each as a principal or
23 accomplice, with first degree murder of George while armed with a deadly
24 weapon. The State charged them alternatively with premeditated intentional
murder or felony murder during the course of a kidnapping or attempted
kidnapping.

25
26 The jury found Celebisoy guilty of felony first degree murder while armed with a
deadly weapon.

The trial court denied the State's request for an exceptional sentence for Celebisoy and sentenced him to a standard range sentence of 320 months, with an additional 24-month deadly weapon enhancement, for a total of 344 months.

Dkt. 13, Exh. 4, pp. 2-4, 9.

B. Procedural History

On December 10, 2004, Mr. Celebisoy appealed his conviction. Dkt. 13, Exh. 2. The Court of Appeals affirmed his conviction. Id., Exh. 4. Mr. Celebisoy petitioned for review on February 2, 2005. Id., Exh. 5. On October 10, 2006, the Supreme Court denied review. Id., Exh. 6.

On July 23, 2007, Mr. Celebisoy filed a personal restraint petition. *Id.*, *Exh. 7*. The Court of Appeals dismissed the petition on May 13, 2008. *Id.*, *Exh. 9*. On June 11, 2008, Mr. Celebisoy petitioned for review. *Id.*, *Exh. 10*. The Supreme Court denied review on November 3, 2008. *Id.*, *Exh. 11*.

II. ISSUES FOR FEDERAL HABEAS REVIEW

Mr. Celebisoy lists the following issues as grounds for relief in his federal habeas corpus petition:

1. The appellant was denied his right to fair trial where he was not provided with a court certified translator.
2. The appellant was denied his constitutional right to contact his counsel of origin. Violation of Vienna Convention (21 U.S.T. 77, art. 36).

Dkt. 5, pp. 5-6 (CM/ECF page numbering).

III. EXHAUSTION OF STATE REMEDIES

Respondent does not dispute that Mr. Celebisoy has properly exhausted his claims. See Dkt. 12, p. 7.

IV. EVIDENTIARY HEARING

The decision to hold a hearing is committed to the court's discretion. *Williams v. Woodford*, 306 F.3d 665, 688 (9th Cir. 2002). State court findings are presumptively correct in federal habeas corpus proceedings, placing the burden squarely on the petitioner to rebut the presumption by clear and convincing evidence. 28 U.S.C. § 2254(e)(1). In deciding whether to grant an evidentiary hearing, a federal court must consider whether such a hearing could enable an applicant to prove the petition's factual allegations, which, if true, would entitle the applicant to federal habeas relief. *Schrivo v. Landigan*, 550 U.S. 465, 468 (2007). Because the deferential standards prescribed by § 2254 of the Antiterrorism and Effective Death Penalty Act (AEDPA) control whether to grant habeas relief, a federal court must take into account those standards in deciding whether an evidentiary hearing is appropriate. *Id.*

An evidentiary hearing is not required where the petition raises solely questions of law or where the issues may be resolved on the basis of the state court record. *Totten v. Merkle*, 137 F.3d 1172, 1176 (9th Cir. 1998). The petitioner must demonstrate that an evidentiary hearing would materially advance his claims and explain why the record before the court, or an expanded record, is inadequate for review. *Totten*, 137 F.3d at 1176-77; see also Rule 8 of the Rules Governing 2254 Cases. It is not the duty of the state court to ensure that the petitioner develops the factual record supporting a claim. *Lambert v. Blodgett*, 393 F.3d 943, 969 n.16 (9th Cir. 2004) (citing *McKenzie v. McCormick*, 27 F.3d 1415, 1419 (9th Cir. 1994)); see also *Baja v. DuCharme*, 187 F.3d 1075, 1079 (9th Cir. 1999); *In re Rice*, 118 Wash.2d 876, 884, 828 P.2d 1086, cert. denied, 506 U.S. 958 (1992).

Mr. Celebisoy's claims that he was denied a fair trial because he was not provided a court-certified translator and that he was denied his constitutional right to contact his counsel of

1 origin in violation of the Vienna Convention are matters that can be resolved by reference to the
2 state court record. The Court finds that an evidentiary hearing is not required.

3 **V. STANDARD OF REVIEW**

4 Federal courts may intervene in the state judicial process only to correct wrongs of a
5 constitutional dimension. *Engle v. Isaac*, 456 U.S. 107 (1983). Pursuant to the federal habeas
6 statute for state convictions, a federal court may entertain an application for writ of habeas
7 corpus “only on the ground that [the petitioner] is in custody in violation of the constitution or
8 law or treaties of the United States.” § 2254(a)(1995). The Supreme Court has repeatedly held
9 that federal habeas corpus relief does not lie for errors of state law. *Estelle v. McGuire*, 502 U.S.
10 62 (1991); *Lewis v. Jeffers*, 497 U.S. 764 (1990); *Pulley v. Harris*, 465 U.S. 37, 41 (1984).

12 In a habeas corpus petition, the Antiterrorism and Effective Death Penalty Act of 1996
13 (AEDPA) establishes the district court’s standard of review of the state court’s decision. *Barker*
14 *v. Fleming*, 423 F.3d 1085, 1091 (10th Cir. 2005). Under AEDPA, a federal court cannot grant a
15 writ of habeas corpus to a state prisoner with respect to any claim adjudicated on the merits in
16 state court unless the state court’s adjudication of the claim:

18 (1) resulted in a decision that was contrary to, or involved an
19 unreasonable application of, clearly established Federal law, as determined by the
Supreme Court of the United States; or

20 (2) resulted in a decision that was based on an unreasonable
21 determination of the facts in light of the evidence presented in the State court
22 proceeding.

23 28 U.S.C. § 2254(d).

24 The AEDPA standard of review “demands that state-court decisions be given the benefit
25 of the doubt.” *Woodford v. Visciotti*, 537 U.S. 19, 24 (2002).

1 Under 28 U.S.C. § 2254(d)(1), a state court decision is “contrary to” the Supreme Court’s
2 “clearly established precedent if the state court applies a rule that contradicts the governing law
3 set forth” in the Supreme Court’s cases. *Lockyer v. Andrade*, 538 U.S. 63, 73 (2003) (quoting
4 *Williams*, 529 U.S. at 405-06). A state court decision also is contrary to the Supreme Court’s
5 clearly established precedent “if the state court confronts a set of facts that are materially
6 indistinguishable from a decision” of the Supreme Court, “and nevertheless arrives at a result
7 different from” that precedent. *Id.*

9 A state court decision can involve an “unreasonable application” of the Supreme Court’s
10 clearly established precedent in the following two ways: (1) the state court “identifies the correct
11 governing legal rule” from the Supreme Court’s cases, “but unreasonably applies it to the facts”
12 of the petitioner’s case; or (2) the state court “unreasonably extends a legal principle” from the
13 Supreme Court’s precedent “to a new context where it should not apply or unreasonably refuses
14 to extend that principle to a new context where it should apply.” *Williams*, 529 U.S. at 407.
15 However, “[t]he ‘unreasonable application’ clause requires the state court decision to be more
16 than incorrect or erroneous.” *Lockyer*, 538 U.S. at 75. That is, “[t]he state court’s application of
17 clearly established law must be objectively unreasonable.” *Id.*

19 Under 28 U.S.C. § 2254(d)(2), a federal petition for writ of *habeas corpus* also may be
20 granted “if a material factual finding of the state court reflects ‘an unreasonable determination of
21 the facts in light of the evidence presented in the State court proceeding.’” *Juan H. v. Allen*, 408
22 F.3d 1262, 1270 n.8 (9th Cir. 2005) (9th Cir. 2005) (quoting 28 U.S.C. § 2254(d)(2)). As noted
23 above, however, “[a] determination of a factual issue made by a State court shall be presumed to
24 be correct,” and the petitioner has “the burden of rebutting the presumption of correctness by
25 clear and convincing evidence.” 28 U.S.C. § 2254(e)(1).

VI. DISCUSSION

A. Failure to Provide Court-Certified Interpreter

In his first ground for relief, Mr. Celebisoy states that he was denied his right to a fair trial when he was not provided with a court-certified translator. Dkt. 5, p. 5.¹ Mr. Celebisoy states that he is not an American and does not speak English as his native language. *Id.*, p. 6. Mr. Celebisoy states that although he had some grasp of English, he was unable to understand the court proceedings. *Id.* He and his family informed his defense attorney about the language barrier, but Mr. Celebisoy states that the court refused to assign a certified interpreter, “citing the fact that there was no Turkish interpreter in the state and relying on ‘judicial economy’, the court opted for an uncertified translator.” *Id.*

Based on its review of the record, the Washington Court of Appeals held that the trial court did not violate Mr. Celebisoy's rights when it appointed an uncertified interpreter rather than appointing a simultaneous or a sequential interpreter because Mr. Celebisoy did not need an interpreter to understand the proceedings:

VI. INTERPRETER

Celebisoy contends the trial court denied his right to due process [right to confront witnesses. U.S. CONST. amend. VI] [internal footnote 14] by appointing an uncertified interpreter to aid in the court proceedings rather than to perform as a sequential or simultaneous interpreter. The record does not support this contention.

When a defendant notifies the trial court about a significant language difficulty, the trial court must determine whether an interpreter “is needed.” *State v. Woo Won Choi*, 55 Wn. App. 895, 902, 781 P.2d 505 (1989), *review denied*, 114 Wn.2d 1002 (1990). Appointment of an interpreter is a matter of trial court discretion, which we disturb only upon a showing of abuse. *State v. Trevino*, 10 Wn. App. 89, 94-95, 516 P.2d 779 (1973), *review denied*, 83 Wn.2d 1009 (1974). We find no abuse of discretion here.

¹ CM/ECF page numbering.

1 The State made an offer of proof comprising evidence from witnesses who
2 had contacts with Celebisoy, tape recordings of his extensive conversations with
3 police, and court records of other criminal proceedings in which Celebisoy had
4 not requested or used an interpreter. The trial court ruled:

5 But I also after listening to this and keeping it in the context, not
6 just of the two prior District Court cases, but even in this case with
7 months of communication between he and his counsel, this issue
8 has never come up. But even more strongly than that is my own
9 impression after listening to his live discourse or recorded
10 discourse on the tapes that he does readily speak and understand
11 the English language, and I think his language skills are adequate
12 enough to attend trial proceedings, and as a consequence I think if
13 an interpreter were not available that one would not be necessary.
14 He can and does understand what's going on and can
15 communicate.

16 RP at 178.

17 Having decided that Celebisoy did not need an interpreter to understand
18 the proceedings, the trial court denied his request for an interpreter “as a
19 simultaneous []or a sequential interpreter.” Nonetheless, “in an abundance of
20 caution,” the trial court appointed an interpreter “as an aid to the defendant and/or
21 his counsel,” in case Celebisoy were to need clarification on “some English
22 presentation.” RP at 179-81.

23 We hold that the court did not abuse its discretion in ruling that Celebisoy
24 did not require a simultaneous interpreter and in appointing instead an interpreter
25 to aid Celebisoy and his counsel to clarify the proceedings when needed.

26 Dkt. 13, Exh. 4, pp. 21-23.

27 The trial court reviewed pre-trial hearing transcripts, noting that Mr. Celebisoy did not
28 request or use an interpreter in prior proceedings. Dkt. 13, Exh. 13, p. 178. Based on that
29 evidence and the trial court’s own observations of Mr. Celibisoy’s language skills, the trial court
30 ruled that Mr. Celebisoy’s language skills were adequate for him to attend trial without an
31 interpreter. *Id.* Despite that finding, the trial court retained the interpreter to aid Mr. Celibisoy
32 and his counsel at trial.²

26 ² See also Verbatim Report of Proceedings, Dkt. 13, Exh. 13, pp. 115-24 and 175-82.

1 As noted above, the Washington Court of Appeals found that the trial court did not abuse
2 its discretion in ruling that Mr. Celebisoy did not require a simultaneous interpreter and in
3 appointing instead an interpreter to aid him and his counsel to clarify the proceedings when
4 needed.

5 In addition, however, the United States Supreme Court has never explicitly recognized a
6 constitutional right to a court-appointed interpreter. *Calderon v. Scribner*, 2009 WL 1748937,
7 *5 (E.D.Cal. 2009). Thus, to the extent Petitioner simply asserts such a right to have a certified
8 court-appointed interpreter, his claim would not be eligible for habeas relief under 28 U.S.C. §
9 2254 because he would have not met his burden to state a federal claim or show some clearly
10 established federal law which the trial court violated or unreasonably applied. *See* 28 U.S.C. §
11 2254(d). *See also Stevenson v. Lewis*, 384 F.3d 1069, 1072 (9th Cir. 2004) (“In the absence of
12 United States Supreme Court precedent, that adjudication is not contrary to or unreasonable
13 application of clearly established federal law.”)

14 Accordingly, the undersigned recommends that Mr. Celebisoy’s first ground for habeas
15 relief be denied and dismissed.

16 **B. Violation of Vienna Convention**

17 In his second ground for habeas relief, Mr. Celebisoy argues that he was denied his
18 constitutional right to contact his consul of origin in violation of the Vienna Convention, 21
19 U.S.T. 77., art. 36. Dkt. 5, p. 6. He argues that upon his arrest, none of the arresting officers, jail
20 staff or interrogating detectives informed him of his right to contact his consul of origin, contrary
21 to the agreement between the United States of America and the Republic of Turkey. *Id.*

22 The Vienna Convention is a multilateral international agreement that governs relations
23 between individual nationals and foreign consular officials. *Sanchez-Llamas v. Oregon*, 548

1 U.S. 331 (2006). Adopted in 1963, 170 states are parties. *Cornejo v. County of San Diego*, 504
2 F.3d 856 (9th Cir. 2007). The United States ratified the Convention in 1969. *Id.*

3 Article 36 of the Convention concerns consular officers' access to their nationals detained
4 by authorities in a foreign country. The article provides that "if he so requests, the competent
5 authorities of the receiving State shall, without delay, inform the consular post of the sending
6 State if, within its consular district, a national of that State is arrested or committed to prison or
7 to custody pending trial or is detained in any other manner." Art. 36(1)(b), *id.*, at 101.³ In other
8 words, when a national of one country is detained by authorities in another, the authorities must
9 notify the consular officers of the detainee's home country if the detainee so requests. *Sanchez-*
10 *Llamas*, 548 U.S. at 338-339. Article 36(1)(b) further states that "[t]he said authorities shall
11 inform the person concerned [i.e., the detainee] without delay of his rights under this sub-
12

14 ³ In its entirety, Article 36 of the Vienna Convention states:

15 "1. With a view to facilitating the exercise of consular functions relating to nationals of the
16 sending State:

17 " (a) consular officers shall be free to communicate with nationals of the sending State and to have
18 access to them. Nationals of the sending State shall have the same freedom with respect to
19 communication with and access to consular officers of the sending State;

20 " (b) if he so requests, the competent authorities of the receiving State shall, without delay, inform
21 the consular post of the sending State if, within its consular district, a national of that State is
22 arrested or committed to prison or to custody pending trial or is detained in any other manner. Any
23 communication addressed to the consular post by the person arrested, in prison, custody or
24 detention shall also be forwarded by the said authorities without delay. The said authorities shall
25 inform the person concerned without delay of his rights under this sub-paragraph;

26 " (c) consular officers shall have the right to visit a national of the sending State who is in prison,
27 custody or detention, to converse and correspond with him and to arrange for his legal
28 representation. They shall also have the right to visit any national of the sending State who is in
29 prison, custody or detention in their district in pursuance of a judgment. Nevertheless, consular
30 officers shall refrain from taking action on behalf of a national who is in prison, custody or
31 detention if he expressly opposes such action.

32 "2. The rights referred to in paragraph 1 of this article shall be exercised in conformity with the
33 laws and regulations of the receiving State, subject to the proviso, however, that the said laws and
34 regulations must enable full effect to be given to the purposes for which the rights accorded under
35 this article are intended." 21 U.S.T., at 100-101.

1 paragraph.” *Ibid.* The Convention also provides guidance regarding how these requirements, and
2 the other requirements of Article 36, are to be implemented:

3 “The rights referred to in paragraph 1 of this Article shall be exercised in
4 conformity with the laws and regulations of the receiving State, subject to the
5 proviso, however, that the said laws and regulations must enable full effect to be
6 given to the purposes for which the rights accorded under this Article are
7 intended.” Art. 36(2), *ibid.*

8 Along with the Vienna Convention, the United States ratified the Optional Protocol
9 Concerning the Compulsory Settlement of Disputes (Optional Protocol or Protocol), Apr. 24,
10 1963, [1970] 21 U.S.T. 325, T.I.A.S. No. 6820. The Optional Protocol provides that “[d]isputes
11 arising out of the interpretation or application of the Convention shall lie within the compulsory
12 jurisdiction of the International Court of Justice [(ICJ)],” and allows parties to the Protocol to
13 bring such disputes before the ICJ. *Id.*, at 326.⁴

14 The Washington Court of Appeals concluded that state courts are not the appropriate
15 forum for addressing Mr. Celebisoy’s claim that because he is a Turkish national, the State
16 violated Article 36 of the Vienna Convention when it did not inform him of his right to contact
17 the Turkish Consulate after it arrested him:

18 Mert Celebisoy seeks relief from personal restraint imposed following his
19 2004 conviction of murder in the first degree. In a timely petition, he contends
20 that because he is a Turkish national, the State violated Article 36 of the Vienna
21 Convention when it did not inform him of his right to contact the Turkish
22 Consulate after it arrested him.

23 However, while it appears that Article 36 of the Vienna Convention
24 applies to Celebisoy and that no one informed him of his rights under that article,
25 those facts do not give Celebisoy relief from personal restraint. The appropriate
26 forums for addressing alleged violations of Article 36 of the Vienna Convention
are diplomatic or political arenas.¹ *Sanchez-Llamas v. Oregon*, 548 U.S. 331, 126
S.Ct. 2669, 2679-82 (2006); *State v. Jamison*, 105 Wn.App. 572, 583, 20 P.3d

27
28
29
30
31
32
33
34
35
36
37
38
39
40
41
42
43
44
45
46
47
48
49
50
51
52
53
54
55
56
57
58
59
60
61
62
63
64
65
66
67
68
69
70
71
72
73
74
75
76
77
78
79
80
81
82
83
84
85
86
87
88
89
90
91
92
93
94
95
96
97
98
99
100
101
102
103
104
105
106
107
108
109
110
111
112
113
114
115
116
117
118
119
120
121
122
123
124
125
126
127
128
129
130
131
132
133
134
135
136
137
138
139
140
141
142
143
144
145
146
147
148
149
150
151
152
153
154
155
156
157
158
159
160
161
162
163
164
165
166
167
168
169
170
171
172
173
174
175
176
177
178
179
180
181
182
183
184
185
186
187
188
189
190
191
192
193
194
195
196
197
198
199
200
201
202
203
204
205
206
207
208
209
210
211
212
213
214
215
216
217
218
219
220
221
222
223
224
225
226
227
228
229
230
231
232
233
234
235
236
237
238
239
240
241
242
243
244
245
246
247
248
249
250
251
252
253
254
255
256
257
258
259
260
261
262
263
264
265
266
267
268
269
270
271
272
273
274
275
276
277
278
279
280
281
282
283
284
285
286
287
288
289
290
291
292
293
294
295
296
297
298
299
300
301
302
303
304
305
306
307
308
309
310
311
312
313
314
315
316
317
318
319
320
321
322
323
324
325
326
327
328
329
330
331
332
333
334
335
336
337
338
339
340
341
342
343
344
345
346
347
348
349
350
351
352
353
354
355
356
357
358
359
360
361
362
363
364
365
366
367
368
369
370
371
372
373
374
375
376
377
378
379
380
381
382
383
384
385
386
387
388
389
390
391
392
393
394
395
396
397
398
399
400
401
402
403
404
405
406
407
408
409
410
411
412
413
414
415
416
417
418
419
420
421
422
423
424
425
426
427
428
429
430
431
432
433
434
435
436
437
438
439
440
441
442
443
444
445
446
447
448
449
450
451
452
453
454
455
456
457
458
459
460
461
462
463
464
465
466
467
468
469
470
471
472
473
474
475
476
477
478
479
480
481
482
483
484
485
486
487
488
489
490
491
492
493
494
495
496
497
498
499
500
501
502
503
504
505
506
507
508
509
510
511
512
513
514
515
516
517
518
519
520
521
522
523
524
525
526
527
528
529
530
531
532
533
534
535
536
537
538
539
540
541
542
543
544
545
546
547
548
549
550
551
552
553
554
555
556
557
558
559
5510
5511
5512
5513
5514
5515
5516
5517
5518
5519
5520
5521
5522
5523
5524
5525
5526
5527
5528
5529
55210
55211
55212
55213
55214
55215
55216
55217
55218
55219
55220
55221
55222
55223
55224
55225
55226
55227
55228
55229
55230
55231
55232
55233
55234
55235
55236
55237
55238
55239
55240
55241
55242
55243
55244
55245
55246
55247
55248
55249
55250
55251
55252
55253
55254
55255
55256
55257
55258
55259
55260
55261
55262
55263
55264
55265
55266
55267
55268
55269
55270
55271
55272
55273
55274
55275
55276
55277
55278
55279
55280
55281
55282
55283
55284
55285
55286
55287
55288
55289
55290
55291
55292
55293
55294
55295
55296
55297
55298
55299
552100
552101
552102
552103
552104
552105
552106
552107
552108
552109
552110
552111
552112
552113
552114
552115
552116
552117
552118
552119
552120
552121
552122
552123
552124
552125
552126
552127
552128
552129
552130
552131
552132
552133
552134
552135
552136
552137
552138
552139
552140
552141
552142
552143
552144
552145
552146
552147
552148
552149
552150
552151
552152
552153
552154
552155
552156
552157
552158
552159
552160
552161
552162
552163
552164
552165
552166
552167
552168
552169
552170
552171
552172
552173
552174
552175
552176
552177
552178
552179
552180
552181
552182
552183
552184
552185
552186
552187
552188
552189
552190
552191
552192
552193
552194
552195
552196
552197
552198
552199
552200
552201
552202
552203
552204
552205
552206
552207
552208
552209
552210
552211
552212
552213
552214
552215
552216
552217
552218
552219
552220
552221
552222
552223
552224
552225
552226
552227
552228
552229
5522210
5522211
5522212
5522213
5522214
5522215
5522216
5522217
5522218
5522219
5522220
5522221
5522222
5522223
5522224
5522225
5522226
5522227
5522228
5522229
55222210
55222211
55222212
55222213
55222214
55222215
55222216
55222217
55222218
55222219
55222220
55222221
55222222
55222223
55222224
55222225
55222226
55222227
55222228
55222229
552222210
552222211
552222212
552222213
552222214
552222215
552222216
552222217
552222218
552222219
552222220
552222221
552222222
552222223
552222224
552222225
552222226
552222227
552222228
552222229
5522222210
5522222211
5522222212
5522222213
5522222214
5522222215
5522222216
5522222217
5522222218
5522222219
5522222220
5522222221
5522222222
5522222223
5522222224
5522222225
5522222226
5522222227
5522222228
5522222229
55222222210
55222222211
55222222212
55222222213
55222222214
55222222215
55222222216
55222222217
55222222218
55222222219
55222222220
55222222221
55222222222
55222222223
55222222224
55222222225
55222222226
55222222227
55222222228
55222222229
552222222210
552222222211
552222222212
552222222213
552222222214
552222222215
552222222216
552222222217
552222222218
552222222219
552222222220
552222222221
552222222222
552222222223
552222222224
552222222225
552222222226
552222222227
552222222228
552222222229
5522222222210
5522222222211
5522222222212
5522222222213
5522222222214
5522222222215
5522222222216
5522222222217
5522222222218
5522222222219
5522222222220
5522222222221
5522222222222
5522222222223
5522222222224
5522222222225
5522222222226
5522222222227
5522222222228
5522222222229
55222222222210
55222222222211
55222222222212
55222222222213
55222222222214
55222222222215
55222222222216
55222222222217
55222222222218
55222222222219
55222222222220
55222222222221
55222222222222
55222222222223
55222222222224
55222222222225
55222222222226
55222222222227
55222222222228
55222222222229
552222222222210
552222222222211
552222222222212
552222222222213
552222222222214
552222222222215
552222222222216
552222222222217
552222222222218
552222222222219
552222222222220
552222222222221
552222222222222
552222222222223
552222222222224
552222222222225
552222222222226
552222222222227
552222222222228
552222222222229
5522222222222210
5522222222222211
5522222222222212
5522222222222213
5522222222222214
5522222222222215
5522222222222216
5522222222222217
5522222222222218
5522222222222219
5522222222222220
5522222222222221
5522222222222222
5522222222222223
5522222222222224
5522222222222225
5522222222222226
5522222222222227
5522222222222228
5522222222222229
55222222222222210
55222222222222211
55222222222222212
55222222222222213
55222222222222214
55222222222222215
55222222222222216
55222222222222217
55222222222222218
55222222222222219
55222222222222220
55222222222222221
55222222222222222
55222222222222223
55222222222222224
55222222222222225
55222222222222226
55222222222222227
55222222222222228
55222222222222229
552222222222222210
552222222222222211
552222222222222212
552222222222222213
552222222222222214
552222222222222215
552222222222222216
552222222222222217
552222222222222218
552222222222222219
552222222222222220
552222222222222221
552222222222222222
552222222222222223
552222222222222224
552222222222222225
552222222222222226
552222222222222227
552222222222222228
552222222222222229
5522222222222222210
5522222222222222211
5522222222222222212
5522222222222222213
5522222222222222214
5522222222222222215
5522222222222222216
5522222222222222217
5522222222222222218
5522222222222222219
5522222222222222220
5522222222222222221
5522222222222222222
5522222222222222223
5522222222222222224
5522222222222222225
5522222222222222226
5522222222222222227
5522222222222222228
5522222222222222229
55222222222222222210
55222222222222222211
55222222222222222212
55222222222222222213
55222222222222222214
55222222222222222215
55222222222222222216
55222222222222222217
55222222222222222218
55222222222222222219
55222222222222222220
55222222222222222221
55222222222222222222
55222222222222222223
55222222222222222224
55222222222222222225
55222222222222222226
55222222222222222227
55222222222222222228
55222222222222222229
552222222222222222210
552222222222222222211
552222222222222222212
552222222222222222213
552222222222222222214
552222222222222222215
552222222222222222216
552222222222222222217
552222222222222222218
552222222222222222219
552222222222222222220
552222222222222222221
552222222222222222222
552222222222222222223
552222222222222222224
552222222222222222225
552222222222222222226
552222222222222222227
552222222222222222228
552222222222222222229
5522222222222222222210
5522222222222222222211
5522222222222222222212
5522222222222222222213
5522222222222222222214
5522222222222222222215
5522222222222222222216
5522222222222222222217
5522222222222222222218
5522222222222222222219
5522222222222222222220
5522222222222222222221
5522222222222222222222
5522222222222222222223
5522222222222222222224
5522222222222222222225
5522222222222222222226
5522222222222222222227
5522222222222222222228
5522222222222222222229
55222222222222222222210
55222222222222222222211
55222222222222222222212
55222222222222222222213
55222222222222222222214
55222222222222222222215
55222222222222222222216
55222222222222222222217
55222222222222222222218
55222222222222222222219
55222222222222222222220
55222222222222222222221
55222222222222222222222
55222222222222222222223
55222222222222222222224
55222222222222222222225
55222222222222222222226
55222222222222222222227
55222222222222222222228
55222222222222222222229
552222222222222222222210
552222222222222222222211
552222222222222222222212
552222222222222222222213
552222222222222222222214
552222222222222222222215
552222222222222222222216
552222222222222222222217
552222222222222222222218
552222222222222222222219
552222222222222222222220
552222222222222222222221
552222222222222222222222
552222222222222222222223
55

1010, *review denied*, 144 Wn.2d 1018 (2001). State courts are not the appropriate
1 forum for addressing alleged violations of that article. *Jamison*, 105 Wn.App. at
2 583. Therefore, even assuming that the State violated Article 36 of the Vienna
3 Convention, that violation is not a ground for relief from personal restraint.

4 [¹Had the United States not withdrawn from the Optional Protocol of the Vienna
5 Convention, the International Court of Justice could have been a forum for
6 addressing Celebisoy's claim. But this state's courts would still not have been an
7 appropriate forum for addressing Celebisoy's claim.][internal footnote]

8 Dkt. 13, Exh. 9, pp. 1-2.

9 The Washington Supreme Court also concluded that Mr. Celebisoy's claim that the State
10 violated his rights under Article 36 of the Vienna Convention could not be resolved in
Washington state courts:

11 Mert Celebisoy seeks discretionary review of an order of the acting chief
12 judge of Division Two of the Court of Appeals dismissing his personal restraint
13 petition. RAP 16.14(c); RAP 13.5A(a)(1). Mr. Celebisoy was convicted of first
14 degree murder in 2004. He claims that because he is a Turkish national, the State
violated article 36 of the Vienna Convention when it failed to inform him of his
right to contact a Turkish consular official after his arrest.

15 The acting chief judge properly concluded Mr. Celebisoy's claim cannot
16 be resolved in a Washington State court. *See State v. Jamison*, 105 Wn.App. 572,
582-83, 20 P.3d 1010 (2001). Whether Mr. Celebisoy's prosecution violated
17 international treaty rights is a matter for diplomatic or political resolution. *Id.* at
583. Mr. Celebisoy thus fails to show this court's review is warranted under RAP
18 13.4(b).

19 The motion for discretionary review is denied.

20 Dkt. 13, Exh. 11.

21 The United States Supreme Court has not directly addressed the issue of whether Article
22 36 gives individuals enforceable rights. *See Sanchez-Llamas*, 548 U.S. at 343 ("Because we
23 conclude that Sanchez-Llamas and Bustillo are not in any event entitled to relief on their claims,
24 we find it unnecessary to resolve the question whether the Vienna Convention grants individuals
25 enforceable rights."); *See also, Medellin v. Dretke*, 544 U.S. 660 (2005)(Certiorari granted to

1 consider whether a federal court is bound by a ruling of the International Court of Justice, but
2 dismissed as improvidently granted in light of an intervening memorandum from the President
3 that the United States would discharge its international obligations); *Breard v. Greene*, 523 U.S.
4 371 (1998)(Applying Virginia's procedural default doctrine to a Vienna Convention claim on
5 habeas review; remarking that “[a]ny rights that the Consul General might have by virtue of the
6 Vienna Convention exist for the benefit of [the sending State], not for him as an individual.”).
7

8 After looking to decisions in other circuits, Congressional intent, and analyzing the terms
9 of the treaty, the Ninth Circuit expressly held that Article 36 does not create individually
10 enforceable rights:

11 We agree with the district court that Article 36 does not create judicially
12 enforceable rights. Article 36 confers legal rights and obligations on States in
13 order to facilitate and promote consular functions. Consular functions include
14 protecting the interests of detained nationals, and for that purpose detainees have
15 the right (if they want) for the consular post to be notified of their situation. In this
16 sense, detained foreign nationals benefit from Article 36's provisions. But the
right to protect nationals belongs to States party to the Convention; no private
right is unambiguously conferred on individual detainees such that they may
pursue it through § 1983.

17 In *Cornejo v. County of San Diego*, 504 F.3d 853, 855 (9th Cir. 2007).

18 The Washington Supreme Court held that the acting chief judge properly concluded that
19 Mr. Celebisoy's claim could not be resolved in a Washington State court and that whether Mr.
20 Celebisoy's prosecution violated international treaty rights is a matter for diplomatic or political
21 resolution. Dkt. 13, Exh. 11 (citing *State v. Jamison*, 105 Wn. App. 575, 582-83, 20 P.3d 1010
22 (2001)). In the absence of United States Supreme Court holdings to the contrary, the state
23 court's adjudication of Mr. Celebisoy's claim on the merits cannot be said to be contrary to or an
24 unreasonable claim on the merits. *See Carey v. Musladin*, 549 U.S. 70, 76 (2006) (“Given the
25 lack of holdings from this Court, it cannot be said that the state court ‘unreasonabl[y] appli[ed]
26

1 clearly established Federal law.'"). If no Supreme Court precedent creates clearly established
2 federal law relating to the legal issue the habeas petitioner raised in state court, the state court's
3 decision cannot be contrary to or an unreasonable application of clearly established federal law.
4 *Dows v. Wood*, 211 F.3d 480, 485-86 (9th Cir. 2000).

5 The Washington courts' decision that Mr. Celebisoy's claim could not be resolved in the
6 state courts was not contrary to clearly established Federal law. The United States Supreme
7 Court has not ruled to the contrary and the Ninth Circuit has expressly held that Article 36 does
8 not create individually enforceable rights. Accordingly, the undersigned recommends that Mr.
9 Celebisoy's second ground for habeas relief be denied.

10

VII. CONCLUSION

11 Based on the foregoing discussion, Mr. Celebisoy's habeas petition should be denied, and
12 this action dismissed. No evidentiary hearing is required as the record conclusively shows that
13 Petitioner is not entitled to relief.

14 Pursuant to 28 U.S.C. § 636(b)(1) and Rule 72(b) of the Federal Rules of Civil
15 Procedure, the parties shall have ten (10) days from service of this Report and Recommendation
16 to file written objections. See also Fed. R. Civ. P. 6. Failure to file objections will result in a
17 waiver of those objections for purposes of appeal. *Thomas v. Arn*, 474 U.S. 140 (1985).
18 Accommodating the time limit imposed by Rule 72(b), the Clerk is directed to set the matter for
19 consideration on **July 31, 2009**, as noted in the caption.

20
21
22 DATED at Tacoma, Washington this 6th day of July, 2009.

23
24
25
26



Karen L. Strombom
United States Magistrate Judge